

Message Text

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ORIGIN L-02

INFO OCT-01 ARA-06 EUR-12 EA-06 IO-10 ISO-00 EB-07 SSO-00

NSCE-00 USIE-00 INRE-00 FRB-03 OMB-01 TAR-01 SP-02

AGR-05 AID-05 CIAE-00 COME-00 INR-07 LAB-04 NSAE-00

OIC-02 SIL-01 STR-01 TRSE-00 CIEP-01 CEA-01 SS-15

NSC-05 PM-03 H-02 DIWY-01 OES-03 PRS-01 PA-01 HEW-02

NEA-09 AF-06 DODE-00 /126 R

DRAFTED BY L:SMSCHWEBEL:EMB

APPROVED BY IO/CMD:DNFORMAN

EB/OT/GCP - MR. DUNFORD

IO/CMD - MR. POOLE

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FM SECSTATE WASHDC

TO AMEMBASSY LIMA IMMEDIATE

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CANBERRA

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

USMISSION EC BRUSSELS

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

USMISSION OECD PARIS

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY WELLINGTON

USMISSION USUN NEW YORK

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E.O. 11652:GDS

TAGS: EGEN, UNIDO

REF: LIMA 2274

SUBJECT: UNIDO II: LANGUAGE IN DECLARATION RE CERDS,
ELIMINATION OF COLONIALISM, ETC.

1. PREAMBULAR TEXT REFERRING GENERALLY TO CERDS IS ACCEPTABLE BECAUSE OF INCLUSION OF WORD "DESIGNED". AT SAME TIME, WE REGARD INCLUSION OF THIS PREAMBULAR PARA. AS A CONCESSION TO G-77 OF WHICH USDEL SHOULD MAKE THE MOST.

2. CHINESE PROPOSAL FOR PREAMBULAR PARA. 8 IS, AS USDEL NOTES, NOT TO BE SERIOUSLY ENTERTAINED, BUT, IF PRESSED, SHOULD NATURALLY BE OPPOSED IN ALL ITS ELEMENTS.

3. WE ARE DISTRESSED AT GROUP B SPOKESMAN PRESENTING EVEN IN NAME OF MAJORITY OF GROUP B COUNTRIES AN UNACCEPTABLE TEXT ON PARA. 33 AND WOULD HOPE USDEL WOULD CONTINUE TO MAKE EVERY EFFORT TO DETER GROUP B SPOKESMAN FROM PRESENTING TEXTS WITH WHICH USDEL AND SOME OTHER GROUP B MEMBERS ARE NOT IN ACCORD. IT MIGHT BE RECALLED TO GROUP B THAT, IN CERDS, GROUP B GENERALLY MANAGED TO MARCH MORE CLOSELY TOGETHER AND THIS REDOUNDED TO BENEFIT OF ITS MEMBERS. GROUP B CHAIRMAN REFRAINED FROM TAKING ACTIONS NOT SUPPORTED BY WHOLE OF THE GROUP.

4. THE PARA. 33 TEXT PRESENTED ON BEHALF OF GROUP B MAJORITY IS UNACCEPTABLE IN THAT:

(A) IT RECALLS THE PRINCIPLES SET OUT IN CERDS ON THESE POINTS, I.E., ART. 16 OF CERDS. SINCE USG STRONGLY OPPOSED ART. 16, WE DO NOT FAVOR RECALLING IT IN A FASHION WHICH IS SUBJECT TO INTERPRETATION THAT ART. 16 SHOULD BE IMPLEMENTED.

(B) THE PHRASE "INDIVIDUALLY AND COLLECTIVELY" IS UNDESIRABLE, SINCE IT COULD, E.G., BE CONSTRUED AS LEGITIMIZING EMBARGOES.

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(C) THE TERM "NEO-COLONIALISM" IS UNDEFINED (HOWEVER, IT IS WIDELY USED AS A CODE PHRASE TO ATTACK WHATEVER ASPECTS OF USG POLICIES OFFEND THIRD WORLD EXTREMISTS AND COMMUNIST PROPAGANDISTS. WHILE EXCEPTIONALLY USG HAS SWALLOWED THIS PHRASE, IT REFUSED TO DO SO IN CERDS AND WE WOULD BE MOST RELUCTANT TO ACCEPT IT IN THIS CASE.)

(D) THE REFERENCES TO "FOREIGN OCCUPATION, AGGRESSION AND DOMINATION" ARE OUT OF PLACE IN THIS KIND OF DECLARATION AND CLEARLY ARE MEANT TO PURSUE POLITICAL QUESTIONS WHICH ARE MORE APPROPRIATELY PURSUED ELSEWHERE.

(E) THE SENTENCE ON ASSISTANCE IS, AS USDEL POINTS OUT, PARTICULARLY UNDESIRABLE, IN THAT IT CAN BE CONSTRUED AS ENDORSING MILITARY ASSISTANCE TO NATIONAL LIBERATION GROUPS.

(F) THE DEFINITION OF AGGRESSION IS NOT RELEVANT, SINCE THE LANGUAGE THERE IN QUESTION WAS A MERE SAVINGS CLAUSE, SAYING WHAT AGGRESSION IS NOT.

(G) WHILE THE LANGUAGE IN THE DECLARATION ON THE ERADICATION OF HUNGER AND MALNUTRITION IS CLOSE TO THAT NOW AT ISSUE, IT IS NO MORE DETERMINATIVE, FIRST BECAUSE THE FORMER IS HEAVILY QUALIFIED, PARTICULARLY BY THE WORDS: "INCLUDING" AND "AMONG"; SECOND, BECAUSE WE WISH TO CONSIDER WHAT WE ARE SAYING IN A PARTICULAR CASE ON ITS MERITS, AND NOT TO DETERMINE WHAT WE SHALL SAY BECAUSE EXIGENCIES OF ANOTHER CASE MAY HAVE LED US TO MAKE CONCESSIONS WHICH IN A CURRENT CASE SEEM EXCESSIVE. (HUNGER DECLARATION PROVIDES: QUOTE THE

SITUATION OF THE PEOPLES AFFLICTED BY HUNGER AND MALNUTRITION ARISES FROM THEIR HISTORICAL CIRCUMSTANCES, INCLUDING SOCIAL INEQUALITIES, INCLUDING IN MANY CASES ALIEN AND COLONIAL DOMINATION, FOREIGN OCCUPATION, RACIAL DISCRIMINATION, APARTHEID AND NEO-COLONIALISM IN ALL ITS FORMS, WHICH CONTINUE TO BE AMONG THE GREATEST OBSTACLES TO THE FULL EMANCIPATION AND PROGRESS OF THE DEVELOPING COUNTRIES AND ALL THE PEOPLES INVOLVED; LIMITED OFFICIAL USE

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END QUOTE.)

5. USDEL SHOULD ACCORDINGLY CONTINUE TO DISASSOCIATE ITSELF FROM THE PROPOSAL MAJORITY OF GROUP HAS MADE, DRAWING ON FOREGOING ARGUMENTATION, AND SHOULD ENDEAVOR TO RALLY AS MANY GROUP B MEMBERS AS POSSIBLE IN OPPOSITION TO IT AND TO THE G-77 DRAFT ON THIS POINT.

6. USDEL IS AUTHORIZED TO ADVANCE FOR PARA. 33 FOLLOWING TEXT IN THEIR STEAD: QUOTE THAT ALL STATES, RECALLING THE PRINCIPLES AND PURPOSES OF THE CHARTER OF THE UNITED NATIONS, SHALL PROMOTE THE ELIMINATION OF CONDITIONS THAT RUN COUNTER TO THE ECONOMIC PROGRESS OF MAN, PARTICULARLY OF DEVELOPING COUNTRIES, INCLUDING THOSE STEMMING FROM COLONIALISM, APARTHEID, RACIAL

AND OTHER DISCRIMINATION, AND AGGRESSION. ALL STATES
SHOULD EXTEND ECONOMIC AND HUMANITARIAN ASSISTANCE
TO COUNTRIES, TERRITORIES AND PEOPLES IN THEIR EFFORTS
TO OVERCOME THE ADVERSE ECONOMIC AND SOCIAL CONSEQUENCES
OF SUCH CONDITIONS. END QUOTE. INGERSOLL

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Margaret P. Grafeld
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